

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF IDAHO POWER)
COMPANY'S APPLICATION FOR A) CASE NO. IPC-E-22-13
CERTIFICATE OF PUBLIC CONVENIENCE)
AND NECESSITY TO ACQUIRE)
RESOURCES TO BE ONLINE BY 2023 TO)
SECURE ADEQUATE AND RELIABLE)
SERVICE TO ITS CUSTOMERS.)
_____)

IDAHO POWER COMPANY

DIRECT TESTIMONY

OF

TIMOTHY E. TATUM

1 customer phone calls and other customer-related
2 transactions. In 1999, I began working in the Customer
3 Account Management Center where I was responsible for
4 customer account maintenance in the areas of billing and
5 metering.

6 In June of 2003, I began working as an Economic
7 Analyst on the Energy Efficiency Team. As an Economic
8 Analyst, I was responsible for ensuring that the demand
9 side management ("DSM") expenses were accounted for
10 properly, preparing and reporting DSM program costs and
11 activities to management and various external stakeholders,
12 conducting cost-benefit analyses of DSM programs, and
13 providing DSM analysis support for the Company's Integrated
14 Resource Plan.

15 In August of 2004, I accepted a position as a
16 Regulatory Analyst in the Regulatory Affairs Department. As
17 a Regulatory Analyst, I provided support for the Company's
18 various regulatory activities, including tariff
19 administration, regulatory ratemaking and compliance
20 filings, and the development of various pricing strategies
21 and policies.

22 In August of 2006, I was promoted to Senior
23 Regulatory Analyst. As a Senior Regulatory Analyst, my
24 responsibilities expanded to include the development of
25 complex financial studies to determine revenue recovery and

1 pricing strategies, including the preparation of the
2 Company's cost-of-service studies.

3 In September of 2008, I was promoted to Manager of
4 Cost of Service and, in April of 2011, I was promoted to
5 Senior Manager of Cost of Service and oversaw the Company's
6 cost-of-service activities, such as power supply modeling,
7 jurisdictional separation studies, class cost-of-service
8 studies, and marginal cost studies.

9 In March 2016, I was promoted to Vice President of
10 Regulatory Affairs. As Vice President of Regulatory
11 Affairs, I am responsible for the overall coordination and
12 direction of the Regulatory Affairs Department, including
13 development of jurisdictional- revenue requirements and
14 class cost-of-service studies, preparation of rate design
15 analyses, and administration of tariffs and customer
16 contracts.

17 I. OVERVIEW

18 Q. What is the Company requesting in this case?

19 A. The Company is requesting the Idaho Public
20 Utilities Commission ("Commission") issue an order granting
21 the Company a Certificate of Public Convenience and
22 Necessity ("CPCN") to acquire 120 megawatts ("MW") of
23 dispatchable energy storage necessary to meet the next
24 identified capacity deficit beginning in 2023. Approval of
25 this request is necessary to position the Company to meet

1 its obligation to provide safe, reliable service to its
2 customers.

3 Q. How is the Company's case organized?

4 A. My testimony begins with an overview of the
5 regulatory and operational considerations that guided the
6 Company's time-limited resource procurement actions
7 presented in this case. I will provide a brief discussion
8 of the proposed 120 MW of Idaho Power-owned battery storage
9 facilities for which the Company is requesting a CPCN,
10 detail how Idaho Power has met the requirements of *Idaho*
11 *Code* § 61-526 to obtain a CPCN and present why the
12 Company's request is in the public interest.

13 The direct testimony of Company witness Jared L.
14 Ellsworth presents the load and resource balance that
15 identifies Idaho Power's 2023 capacity deficit. In
16 addition, Mr. Ellsworth describes the evaluation of
17 potential solutions for meeting the capacity deficiency and
18 identifies additional near-term peak capacity needs which
19 led to the solicitation through a Request for Proposals
20 ("RFP") seeking to acquire up to 80 MW of peak-capacity
21 resources.

22 Mr. Eric Hackett's direct testimony provides an
23 overview of the procurement process used to evaluate the
24 various resources that competed to provide a capacity
25 resource to help meet Idaho Power's peak electric energy

needs in 2023, and the resulting least-cost, least-risk capacity resources selected through the fair and competitive RFP process.

II. RESOURCE PROCUREMENT IN A DYNAMIC ENERGY LANDSCAPE

Q. Please describe the Company's current energy landscape.

A. Idaho Power has not added a supply-side, dispatchable resource since 2012, with the construction of the Langley Gulch combined-cycle, natural gas combustion turbine, for which the Commission granted a CPCN with Order No. 30892 in Case No. IPC-E-09-03. Idaho Power's most recently acknowledged¹ Integrated Resource Plan ("IRP"), the Second Amended 2019 IRP, did not show a first capacity deficit until the summer of 2028. However, as described more completely in the direct testimony of Mr. Ellsworth, during the preparation of the 2021 IRP, an updated load and resource balance analysis in May 2021 identified a first capacity deficit of 78 MW in July of 2023, growing each year through 2026, when the Boardman to Hemingway 500-kilovolt transmission line is expected to be operational.

Q. What drove the change in the capacity deficit?

A. The rapid change in deficit position was caused by several dynamic and evolving factors, including third-party transmission constraints, changes to the

¹ Case No. IPC-E-19-19, Order No. 34959.

1 assumptions in the load and resource balance regarding
2 transmission availability, an increasing population and
3 associated emergent demands on the Company's system,
4 diminishing demand response resource effectiveness, and
5 lower generation effectiveness of variable resources during
6 critical demand hours.

7 Q. How do these factors and the dynamic energy
8 landscape impact the Company's operations?

9 A. Under Idaho law, Idaho Power has an obligation
10 to provide adequate, efficient, just, and reasonable
11 service on a nondiscriminatory basis to all those that
12 request it within its service area. Idaho Power has
13 experienced and expects sustained load growth, thereby
14 requiring the addition of new dispatchable resources to
15 meet peak summer demand. To meet its obligation to
16 reliably serve customer load and fill the 2023 capacity
17 deficiency, the Company conducted a competitive
18 solicitation through an RFP seeking to acquire up to 80 MW
19 of Idaho Power-owned resources, to be online by June of
20 2023.

21 Q. Has the Company completed the competitive
22 resource procurement process identifying the resource
23 acquisitions?

24 A. Yes. The procurement process resulted in the
25 acquisition of least-cost, least-risk resources necessary

1 to fill the 2023 capacity deficiency. The Company
2 performed a qualitative and quantitative evaluation of the
3 project proposals submitted through the RFP process as well
4 as a parallel investigation into different configurations
5 of Company-owned and constructed battery storage systems.
6 The request to acquire 120 MW of dispatchable energy
7 storage is the result of those efforts.

8 Q. How did the results of the RFP process help to
9 inform the Company's request in this case?

10 A. The successful RFP bid included a combination
11 solar photovoltaic ("PV") Power Purchase Agreement ("PPA")
12 plus a build-transfer battery storage proposal. However,
13 through subsequent negotiations, the Company was informed
14 by the developer that they were no longer interested in
15 pursuing the build-transfer battery storage component.
16 Instead, the developer offered that if the solar PV PPA was
17 approved and moved forward to implementation, it would be
18 willing to negotiate an agreement with Idaho Power to
19 coordinate with the Company on a battery storage facility
20 that Idaho Power would procure on its own and located
21 adjacent to the developer's solar PV site.

22 Q. What were the resulting least-cost/least-risk
23 resources selected through the competitive procurement
24 process necessary to meet the 2023 capacity deficiency?

25 A. The 2023 capacity deficiency will be met with

1 projects consisting of a total of 120 MW of battery
2 storage. Mr. Hackett will discuss potential configurations
3 of these resources in his testimony.

4 Q. You indicated the Company is requesting a CPCN
5 for a resource acquisition of a combined battery storage
6 capacity of 120 MW. Is Idaho Power also requesting
7 approval of the referenced solar PV PPA in this case?

8 A. No. The successful bidder of the 80 MW
9 resource RFP was Black Mesa, Energy, LLC ("Black Mesa").
10 Black Mesa proposed a 20-year PPA for the output of 40 MW
11 from a solar PV generation facility that will supply energy
12 to the Company's system and is envisioned to be combined
13 with an Idaho Power-owned 40 MW battery storage facility.
14 Because a CPCN is only required for company-owned
15 resources, Idaho Power requested approval of the Black Mesa
16 solar PV PPA in Case No. IPC-E-22-06 filed on March 10,
17 2022.

18 Q. Are there any other reasons the Company chose
19 to include the solar PV PPA approval request in Case No.
20 IPC-E-22-06 rather than this case?

21 A. Yes. At the time Idaho Power was evaluating
22 the RFP project bids, the Company was simultaneously
23 negotiating with a current special contract customer to
24 provide modified special contract provisions to allow the
25 customer to cover up to 100 percent of their annual energy

1 use with a new renewable resource consistent with the
2 proposed Schedule 62 Clean Energy Your Way - Construction
3 option proposed in Case No. IPC-E-21-40.

4 Idaho Power viewed the timing of the customer
5 interest in a new renewable resource and Idaho Power's
6 system capacity needs as a potential "win-win" opportunity.
7 That is, the PPA with Black Mesa will provide for the
8 earliest renewable resource option available to meet the
9 customer's needs, while at the same time allowing Idaho
10 Power to utilize the energy output from Black Mesa's solar
11 PV facility to fuel energy storage, with 100 percent of the
12 solar output costs being paid for by the special contract
13 customer. Because of the relationship of the agreement and
14 the PPA, the Company is requesting approval of both the
15 modified special contract and the solar PV PPA in Case No.
16 IPC-E-22-06.

17 Q. Why is the Company requesting a CPCN for a
18 resource acquisition of a combined battery storage capacity
19 of 120 MW?

20 A. The 2021 IRP indicates an expected capacity
21 deficit of 101 MW in 2023. As explained in more detail in
22 the direct testimony of Mr. Hackett, the RFP resulted in a
23 standalone 40 MW solar PV plus 40 MW energy storage project
24 which will not be sufficient to fully meet the 2023
25 capacity need identified during the 2021 IRP process.

1 Idaho Power also identified an additional 80 MW energy
2 storage resource through the investigation into different
3 configurations of Company-owned and constructed battery
4 energy storage systems performed in parallel to the RFP
5 process. The combined two projects, the 40 MW solar PV
6 plus 40 MW energy storage and the 80 MW battery storage
7 facility, will provide the resources necessary to fill the
8 2023 capacity deficiency.

9 **III. REGULATORY CONSIDERATIONS FOR RESOURCE ACQUISITIONS**

10 Q. The Commission, in Case No. IPC-E-10-03,
11 initiated a case seeking to establish competitive bidding
12 guidelines for the RFP process. What was the result of
13 that case?

14 A. In 2013, the Commission closed Case No. IPC-E-
15 10-03 without establishing Idaho-specific resource
16 procurement guidelines, but rather directing Idaho Power to
17 follow the RFP guidelines applicable to its Oregon service
18 territory. The Oregon RFP guidelines to which the
19 Commission referred were later codified into the
20 administrative rules of the Public Utility Commission of
21 Oregon ("OPUC Resource Procurement Rules").²

22 Q. Was the RFP the Company issued soliciting the
23 acquisition of up to 80 MW of peak capacity resources
24 subject to the Oregon RFP guidelines for competitive

² Oregon Administrative Rule ("OAR") 860-089-0010 et. seq.

1 bidding requirements?

2 A. No. The OPUC Resource Procurement Rules
3 impose competitive bidding requirements upon an electric
4 utility for the "acquisition of a resource or a contract
5 for more than an aggregate of 80 MWs and five years in
6 length," among other requirements.³ With a solicitation for
7 the acquisition of dispatchable resources up to 80 MW, the
8 competitive bidding guidelines were not applicable to the
9 Company's RFP.

10 Q. Did the Company consider whether the OPUC
11 Resource Procurement Rules applied once it became aware the
12 2023 deficiency had increased?

13 A. Yes, but given the timeframe between the
14 identification of the increased capacity deficit, the need
15 to have resources online to meet that deficit, and given
16 supply chain constraints, it was apparent that there was
17 insufficient time to reissue the RFP under the OPUC
18 Resource Procurement Rules and ensure adequate resources
19 were available to provide reliable service to customers.
20 Additionally, the load and resource balance performed as
21 part of the 2021 IRP that indicated Idaho Power's capacity
22 deficit in 2023 increased to 101 MW, also identified
23 additional capacity deficits in 2024 and 2025.

24 Q. What regulatory action did Idaho Power take in

³ OAR 860-089-0100(1)(a)

1 light of the increased capacity deficits identified for
2 2023, 2024, and 2025?

3 A. Because there was insufficient time to
4 complete the procurement process contemplated by the OPUC
5 Resource Procurement Rules, and because the capacity
6 deficits were identified over a three-year period, Idaho
7 Power requested authorization from the OPUC to move forward
8 expeditiously with resource procurements for all three
9 years, 2023, 2024, and 2025, waiving the obligation to
10 comply with the competitive bidding requirements in favor
11 of a competitive, but expedited process.⁴

12 Q. What was the outcome of this request?

13 A. At a Public Meeting held March 8, 2022, the
14 OPUC adopted an OPUC Staff Memo recommending denial of the
15 Company's request for a broad waiver. However, in its memo
16 OPUC Staff suggested that Idaho Power consider the OPUC
17 Resource Procurement Rule exception process for the
18 resource acquisitions needed to meet the shortfalls
19 identified in the Company's request.

20 Q. Please describe the OPUC Resource Procurement
21 Rules exceptions.

22 A. There are certain exceptions to the
23 applicability of the OPUC Resource Procurement Rules,

⁴ *Idaho Power Company's Application for Waiver of Competitive Bidding Rules*, Docket No. UM 2210.

1 including the exception used for executing the Jackpot
2 Solar power purchase contract⁵: "There is a time-limited
3 opportunity to acquire a resource of unique value to the
4 electric company's customers."⁶ The rules also contain
5 exceptions for emergencies, OPUC acknowledgement of an
6 alternative acquisition method in the utility's IRP, and
7 exclusively acquiring transmission assets or rights.⁷

8 Q. Does the Company plan to proceed with
9 requesting an exception under one or more of the allowable
10 reasons as stated in your previous response?

11 A. Yes. Idaho Power filed an exception request
12 with the OPUC on March 18, 2022.

13 Q. You indicated under Idaho law, Idaho Power has
14 an obligation to provide adequate, efficient, just, and
15 reasonable service. Please expand on this regulatory
16 mandate.

17 A. *Idaho Code* §§ 61-302, 61-315, and 61-507
18 define Idaho Power's obligation that the Company provide
19 adequate, efficient, just, and reasonable service on a non-
20 discriminatory basis to all those that request it within
21 its service area. As part of the regulatory compact, Idaho
22 Power must serve all customers in the service area, in
23 exchange for its exclusive right to provide retail electric

⁵ Case No. IPC-E-19-14

⁶ OAR 860-087-0100(3)(b)

⁷ OAR 860-089-0100(3)(c)

1 service within the service area. The compact provides Idaho
2 Power the opportunity to earn a reasonable return on its
3 investment of capital into the resources and systems
4 necessary to perform its service obligation. At the same
5 time, the Commission has oversight of the provision of that
6 service and must assure that the rates Idaho Power charges
7 its customers and that the rules and regulations by which
8 it provides service are just, reasonable,
9 nondiscriminatory, and non-preferential.

10 In order to comply with its continuing obligations
11 to serve customers, the Company must at times acquire
12 additional resources to meet the identified capacity
13 deficits on its system with whatever urgency arises, and
14 potentially outside of the formalized IRP process. While
15 the IRP provides insight into resource procurement, it is a
16 biennial process, and circumstances can change in the
17 interim, as in 2021, that can make resource procurement for
18 reliable load service more urgent.

19 Q. How did the urgency of the 2023 capacity
20 deficiency impact the procurement process in this case?

21 A. Given the short turn-around to construct a
22 resource to meet deficits identified in 2023, coupled with
23 global supply-chain disruptions stemming from the COVID-19
24 health crisis, it was imperative that the Company move
25 forward quickly on the resource procurement process. It was

1 also important that Idaho Power consider the risks and
2 benefits of differing ownership structures and operation of
3 resources either as stand-alone projects or in connection
4 with energy storage projects. Given the limited time
5 available to procure resources necessary to meet the 2023
6 capacity deficit, it quickly became clear that many of
7 potential third-party providers were either unwilling or
8 unable to meet the required timeline. Idaho Power remained
9 mindful of its obligation to provide its customers with
10 reliable service and to the risks of relying on a third-
11 party resource developer to timely meet its obligation. At
12 the same time the Company did not lose sight of its need to
13 maintain its financial health and remain a viable, going-
14 concern, as a regulated entity in the state of Idaho.

15 **IV. IDAHO POWER'S COMPETITIVE RESOURCE PROCUREMENT PROCESS**
16 **AND THE NEED FOR RELIABILITY AND RISK-REDUCTION**
17

18 Q. Was Idaho Power's resource acquisition
19 procurement process fair and competitive?

20 A. Yes. The direct testimony of Mr. Hackett
21 details the evaluation of the respondents' proposals to the
22 RFP, which included a quantitative and qualitative
23 evaluation with an objective scoring methodology to
24 reasonably evaluate the price and non-price attributes of
25 each bid, providing evidence of a fair and competitive
26 procurement process.

1 Q. Did the RFP process allow for third-party
2 ownership of the needed resources?

3 A. Yes. The RFP allowed for third-party ownership
4 under a PPA for wind and solar resources, provided the
5 proposals included a build-transfer agreement ("BTA") for
6 any associated storage resources.

7 Q. Why did Idaho Power require a BTA for storage
8 resources under the RFP?

9 A. Because of the very short procurement window
10 to satisfy the near-term peak capacity needs, Idaho Power
11 did not believe it could adequately address several
12 important operational and policy concerns with third-party
13 ownership of battery storage resources. One of the primary
14 features of an owned peak capacity resource is the ability
15 to configure, reconfigure, maintain, operate, and
16 economically and operationally dispatch the unit without
17 application of the confines of the terms and conditions of
18 a PPA with a third party. For a utility such as Idaho
19 Power, which is seeking to meet near-term capacity
20 deficits (as opposed to merely energy deficits), as well
21 as maximize customer value via Energy Imbalance Market
22 ("EIM") and other off-system sale opportunities, the
23 Company believes that its ownership and operation of the
24 battery storage resources will reduce the risk of
25 potential operational limitations that could exist under a

1 PPA and ensure the resource is operational in time to meet
2 identified capacity deficits.

3 For a utility-scale battery storage facility in
4 particular, PPA arrangements may introduce additional
5 complications and risks, particularly when operating in the
6 EIM where dispatch changes are made real-time within an
7 hour. If the Company were to execute a PPA for a battery
8 storage facility, certain terms such as the
9 dispatchability, curtailment, maintenance, security,
10 mandatory payment, and operational terms, conditions, and
11 limitations, would likely be pre-defined for the term of
12 the PPA, which would eliminate flexibility. While these
13 issues could conceivably be addressed through an agreement
14 with a third-party provider, the Company was not convinced
15 that such contract terms were actually achievable,
16 especially in the limited time available for the resource
17 procurement at issue in this case.

18 Q. Does Idaho Power have other concerns related
19 to third-party ownership of dispatchable capacity
20 resources?

21 A. Yes, Idaho Power has other concerns regarding
22 third-party ownership of dispatchable capacity resources
23 that are more policy in nature. Idaho Power has been
24 purposefully and thoughtfully designated to serve a unique
25 role to provide an essential service to the public. This

1 role is guided by the regulatory compact under which a
2 utility has the obligation to provide safe, reliable,
3 affordable energy to customers in its franchise service
4 areas in exchange for recovery of prudently incurred costs
5 and a fair rate of return for investors. This model of
6 regulation has worked well for customers for over 100
7 years and should not be confused as bias or an unfair
8 advantage that needs correction. Third-party owners do not
9 operate under the regulatory compact and therefore have no
10 obligation to serve other than what can be included in a
11 contract as performance requirements and damages
12 provisions. However, damages payments under a contract do
13 not equate to reliability. These concerns do not suggest
14 that circumstances where third-party ownership may be the
15 best option for customers do not, or will not, exist;
16 however, careful examination of all price and non-price
17 factors must occur.

18 Going forward, the Company recognizes that a
19 competitive procurement process that appropriately
20 considers the full range of costs and benefits of
21 differing ownership structures may ultimately best serve
22 the public interest. To that end, Idaho Power is committed
23 to working with Commission Staff and other interested
24 parties to explore competitive procurement practices that
25 result in a comprehensive and fair evaluation of price and

1 non-price attributes of various resource ownership
2 structures, as well as being flexible enough to
3 accommodate short turn-around times, difficult procurement
4 and construction circumstances, and support the
5 reliability of service requirements of the regulated
6 utility.

7 Q. What specific areas of resource procurement
8 policy does the Company believe warrants further
9 discussion with Staff and other interested parties?

10 A. The Company believes resource procurement
11 decisions should be informed by evaluating the full range
12 of costs and benefits of utility ownership versus third-
13 party ownership, both quantitative and qualitative. Such
14 an evaluation must certainly focus on price, but also
15 focus on other risks and benefits related to reliability,
16 system operation, long-term operation and maintenance of
17 facilities, financial viability of the utility, long term
18 impacts of imputed debt from PPAs, the efficacy of legal
19 remedies, economic dispatch in changing energy markets,
20 and adaptation for environmental policies.

21 Q. Are there any examples of states that have
22 reduced regulatory oversight of generation resources with
23 the goal of increasing competition?

24 A. Yes. Recent system reliability events in Texas
25 offer a cautionary tale regarding the risks associated with

1 a restructured electric generation sector.⁸ In 1996, the
2 Electric Reliability Council of Texas ("ERCOT") was
3 established as the Independent System Operator ("ISO") in
4 the state of Texas (approximately 10 percent of Texas is
5 not served by ERCOT), as provided for in Senate Bill 373.
6 Subsequently in 2002, vertically integrated electric
7 utilities were required to restructure by separating their
8 generation, transmission, and distribution functions into
9 separate entities. One of the goals of this restructuring
10 was to create competition in the wholesale electric energy
11 market.

12 Ultimately, the state regulator, the Public Utility
13 Commission of Texas ("PUCT"), determined the prudence of
14 those investments. Under a restructured market,
15 independent generation operators do not have the same
16 regulatory oversight or financial incentives, which may
17 have led to underinvestment in the Texas generation fleet,
18 thereby compromising system reliability.

19 Q. What were the consequences of this policy
20 decision in Texas?

⁸ Source information for this section: *The Timeline and Events of the February 2021 Texas Electric Grid Blackouts A report by a committee of faculty and staff at The University of Texas at Austin July 2021*, attached hereto as Attachment 3, and incorporated herein by this reference.

1 A. In February 2021, much of the ERCOT system was
2 being impacted by extreme cold weather associated with
3 Winter Storm Uri, which resulted in prolonged power outages
4 during the week of February 14. More than 4.5 million
5 homes and business lost power during this event, and at
6 least 210 people died as a direct result of those outages.
7 The outages occurred despite ERCOT's best efforts in the
8 days prior to deploy operating reserves, load shedding, and
9 other conservation measures.

10 By February 15, 2021, ERCOT experienced generation
11 outages of over 50,000 MW, or approximately 40 percent of
12 total ERCOT nameplate generating capacity. Of those
13 outages, approximately 30,000 MW, representing 167
14 generating units, experienced weather-related outages.
15 These weather-related issues included, but were not limited
16 to, wind turbine icing, frozen water intakes, and freezing
17 of other general equipment.

18 The financial fallout from this event was also
19 severe. The financial pain caused by these events impacted
20 all categories of market participants, including wholesale
21 energy suppliers, retail energy suppliers, and retail
22 customers. Wholesale energy prices reached \$9,000/MWh.
23 Extremely high prices led to unpaid power payments within
24 ERCOT of nearly \$3 billion by May 2021. Retail providers
25 experienced negative financial impacts in the billions of

1 dollars, with several bankruptcies occurring in the
2 aftermath.

3 Q. What was the PUCT's level of involvement and
4 oversight of these events?

5 A. All of the operational and financial chaos
6 brought on by this extreme weather event occurred with
7 relatively little transparency or oversight by the PUCT,
8 even though Texas law requires the PUCT to analyze and
9 report on the preparedness of generating units to operate
10 during extreme weather events. The last such report was
11 filed with the legislature in 2012. The reduced regulatory
12 oversight and changed business model that exists in Texas
13 is a clear reminder of the risks that exist in deregulated
14 electric markets. Deregulated power generators serving
15 ERCOT did not have the incentive to invest in systems to
16 address extreme weather events, as presumably they were
17 single-mindedly focused on maximizing profits instead of
18 providing reliable service to customers in Texas. Given the
19 magnitude of the reported losses, it is conceivable that
20 the legal remedies available to the utilities against the
21 power generators will be inadequate. These tragic events
22 serve as a cautionary example that the economic signals to
23 unregulated market participants may not sufficiently incent
24 the investments that are necessary to ensure reliability
25 during those events.

1 **V. IDAHO POWER HAS MET THE STANDARD FOR ISSUANCE OF A**
2 **CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY**
3

4 Q. How does the Commission ensure the Company's
5 resource acquisition is in the best interest of its
6 customers?

7 A. The Commission has oversight of resource
8 procurements to ensure the Company is prudently investing
9 its capital, with express authority to order a utility to
10 build new structures, or upgrade and/or improve existing
11 plant and structures, in order to secure adequate service
12 or facilities.⁹ A CPCN represents the exercise by the
13 Commission of this foundational authority and principles
14 that are necessary in Idaho's system of permitting
15 regulated, vertically integrated public utilities to exist
16 and to provide necessary services to the public.

17 Q. When is a CPCN required?

18 A. Under *Idaho Code* § 61-526, a CPCN from the
19 Commission is required for the construction or extension of
20 a line, plant, or system by any street, railroad, gas,
21 electrical, telephone, or water corporation. In addition,
22 a CPCN is required to construct a new generation resource
23 or plant but is not required to increase the capacity of
24 existing generating facilities. While it may be
25 questionable whether battery storage should be classified

⁹ *Idaho Code* § 61-508.

1 as a generation resource, the Company recognizes that a
2 CPCN provides a broad mechanism for considerable regulatory
3 oversight into the resource - one that is fundamental to
4 Idaho Power's system of regulation and has historically
5 been exercised for the benefit of both the utility
6 customers and the utility.

7 Q. Idaho Power's request for a CPCN for the
8 Langley Gulch Power Plant included a request for binding
9 ratemaking treatment. Is the Company requesting binding
10 ratemaking treatment for the investments in the 120 MW
11 battery storage facilities?

12 A. No. Due to the urgency of the 2023 capacity
13 deficiency and the issuance of the resulting RFP, Idaho
14 Power is still in the process of negotiating a number of
15 agreements necessary for the construction, installation,
16 and maintenance of both projects. As a result, a number of
17 contractual terms have not been executed. Therefore, the
18 Company's request in this case is that the Commission find
19 Idaho Power has met the requirements of *Idaho Code* § 61-526
20 and issue an order granting a CPCN to acquire 120 MW of
21 energy storage necessary to meet the identified capacity
22 deficiency in 2023. The Company will make a future filing
23 to address the cost recovery associated with these
24 projects.

25 //

1 **VI. CONCLUSION**

2 Q. Please summarize your testimony.

3 A. Idaho Power has an obligation to reliably
4 serve customer load. During the spring of 2021 while
5 refreshing the load and resource balance during development
6 of the Valmy Unit 2 exit analysis, as directed by the
7 Commission in Order No. 34349, an updated load and resource
8 balance analysis identified a capacity deficiency of 78 MW
9 in July of 2023. To meet its obligations to customers and
10 fill the 2023 capacity deficiency in a very short window of
11 time, the Company conducted a competitive solicitation
12 through an RFP seeking to acquire up to 80 MW of resources
13 to meet peak capacity needs. Resource needs subsequently
14 increased to 101 MW during development of the 2021 IRP.
15 The resulting combined projects will provide for the
16 acquisition of 120 MW of Idaho Power-owned battery storage
17 facilities to meet forecasted peak capacity needs. Idaho
18 Power has met the requirements of *Idaho Code* § 61-526 and
19 is requesting the Commission issue a CPCN.

20 Q. Does this complete your testimony?

21 A. Yes, it does.

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DECLARATION OF TIMOTHY E. TATUM

I, Timothy E. Tatum, declare under penalty of perjury under the laws of the state of Idaho:

1. My name is Timothy E. Tatum. I am employed by Idaho Power Company as the Vice President of Regulatory Affairs.

2. On behalf of Idaho Power, I present this pre-filed direct testimony in this matter.

3. To the best of my knowledge, my pre-filed direct testimony is true and accurate.

I hereby declare that the above statement is true to the best of my knowledge and belief, and that I understand it is made for use as evidence before the Idaho Public Utilities Commission and is subject to penalty for perjury.

SIGNED this 29th day of April 2022, at Boise, Idaho.

Signed:

